



EUROPEAN COMMISSION  
JOINT RESEARCH CENTRE

Directorate R Resources  
Unit JRC.R.8 Finance and Procurement (Ispra/Brussels)

# **Framework Contract for Supplies no. ....**

## **Annexo I Tender Specifications**

### **Part 1 –Administrative annex**

# ***SUPPLY OF PERSONAL PROTECTIVE EQUIPMENT (PPE) AND SAFETY EQUIPMENT***

**Call for tenders JRC/IPR/2018/R.I.3/0022/OC**

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## 1. INFORMATION ON TENDERING

### 1.1. Who may submit a tender

Participation in this procurement procedure is open on equal terms to all natural and legal persons coming within the scope of the [Treaties](#), as well as to international organisations.

It is also open to all natural and legal persons established in a third country which has a special agreement with the Union in the field of public procurement on the conditions laid down in that agreement. Where the plurilateral Agreement on Government Procurement concluded within the World Trade Organisation applies, the participation to this procedure is open to all natural and legal persons established in the countries that have ratified this Agreement, on the conditions it lays down.

#### **For British candidates or tenderers:**

Please be aware that after the UK's withdrawal from the EU, the rules of access to EU procurement procedures of economic operators established in third countries will apply to candidates or tenderers from the UK depending on the outcome of the negotiations. In case such access is not provided by legal provisions in force candidates or tenderers from the UK could be rejected from the procurement procedure.

### 1.2. How economic operators can organise themselves to submit a tender

Economic operators can submit a tender either as a sole tenderer or as a group of tenderers (joint tender, Section 1.2.1). In either case subcontracting is permitted (Section 1.2.2). A tenderer can also rely on the capacities of other entities to fulfil the selection criteria (Section 1.2.3).

The tenderer must clearly specify the role of each economic operator involved in the tender – as a member of a group, a subcontractor or a third party on whose capacity is being relied upon. This also applies where the entities involved belong to the same economic group.

Changes in the composition of the group or change of subcontractors during the procurement procedure (after submission of the tender) or contract execution is subject to the prior written approval of the Contracting Authority.

The Contracting Authority may require the tenderer to remove or, in case of subcontracting or reliance on a third party for the selection criteria, to replace an entity which is in an exclusion situation or does not fulfil a relevant selection criterion.

#### **1.2.1. Joint tenders**

A joint tender is a situation where a tender is submitted by a group (with or without legal form) of economic operators (natural or legal persons) regardless of the link they have between them.

All members of the group assume joint and several liability towards the Contracting Authority for the performance of the contract as a whole, i.e. both financial and operational liability.

The joint tender must clearly indicate the role and tasks of each member and designate one legal entity ("the leader") as the single point of contact for the Contracting Authority for administrative

and financial aspects as well as operational management of the contract. The leader will have full authority to bind the group and each of its members during contract execution.

If the joint tender is successful, the Contracting Authority will sign the contract either with all members of the group, or with the leader, authorised by the other members to sign the contract on their behalf (e.g. via powers of attorney).

### **1.2.2. Subcontracting**

Subcontracting is the situation where the contractor enters into legal commitments with other legal entities which will perform part of the contract on its behalf. The contractor retains full liability towards the Contracting Authority for performance of the contract as a whole. Freelancing, drawing on the activities or staff of any other entirely different legal entity than the contractor, qualifies as subcontracting, independent of the applicable national law.

All tasks subject of the contract may be subcontracted unless the Technical Specifications reserve the execution of certain critical tasks to the tenderer itself, or in case of a joint tender, to a member of the group.

Tenderers must identify subcontractors ("identified subcontractors" hereafter):

- on whose capacities the tenderer relies upon to fulfil the selection criteria as described under Section 2.3.

### **1.2.3. Reliance on a third party for fulfilment of selection criteria**

For the fulfilment of selection criteria under Section 2.3 a tenderer may rely on the capacities of other entities, regardless of the legal nature of the links it has with them. It must in that case prove that it will have at its disposal the resources necessary for the performance of the contract by producing a commitment by those entities to that effect.

If the contract is awarded to a tenderer relying on another entity to meet the minimum levels of economic and financial capacity, the Contracting Authority may require the entity to sign the contract or, alternatively, to provide a joint and several first-call financial guarantee for the performance of the contract.

With regard to technical and professional selection criteria, a tenderer may only rely on the capacities of other entities where the latter will perform the works or services for which these capacities are required.

## **2. EVALUATION AND AWARD**

### **2.1. Order and basis of evaluation**

Tenders received in conformity with the submission modalities of the call for tender will be subject to assessment with regard to the following criteria:

- Exclusion criteria (Section 2.2);
- Selection criteria (Section 2.3);
- Compliance with the minimum requirements of the Tender Specifications (Section 2.4);
- Award criteria (Section 2.5).

**The Contracting Authority will assess these criteria in no particular order.** A tenderer failing to pass a given category of criteria will not be evaluated under the other categories and will be informed of the ground for rejection without being given feedback on the non-assessed content of the tender.

The contract will be awarded to the tenderer who offer the most economically advantageous tender based on the award criteria specified in Section 2.5 provided that:

- the tender complies with the minimum requirements of the Tender Specifications, and
- the tenderer fulfils the exclusion and selection criteria specified in Sections 2.2 and 2.3 of this document, and is not subject to conflicting interests which may negatively affect the performance of the contract.

The Contracting Authority shall evaluate tenders as follows:

- Exclusion and selection criteria shall be evaluated on the basis of "Declaration(s) on Honour on Exclusion and Selection criteria" (Annex 1 – Part 1 to the contract) to be provided at tender submission stage as evidence of non-exclusion and fulfilment of selection criteria (Section 3.2).
- Compliance with the minimum requirements shall be evaluated on the basis of documents submitted for identification of the tenderer (Section 3.1), the Technical offer (Section 3.3) and the Financial offer (Section 3.4).
- Award criteria shall be evaluated on the basis of the Technical offer (Section 3.3) and the Financial offer (Section 3.4).

Where the value of the awarded contract is equal to or above EUR **135,000**, **the successful tenderer shall be required to provide before contract signature and within a deadline given by the Contracting Authority the following documentary evidence:**

- Supporting documents of non-exclusion listed in the "Declaration on Honour on Exclusion and Selection criteria" (Annex 1 – Part 1.1 to the contract). In case of a joint tender this evidence must be provided by each member of the group. The Contracting Authority reserves the right to require the evidence also from identified subcontractors (see Section 1.2.2) and/or other entities on whose capacity is being relied for fulfilment of the selection criteria (see Section 1.2.3).
- Evidence of legal and regulatory, financial and economic and technical and professional capacity specified in Section 2.3 of this document. For joint tenders, subcontracting or reliance on third parties for the fulfilment of the selection criteria, the evidence must be provided in accordance with the applicable basis for assessment of each criterion: in case of consolidated assessment – only by the entities who contribute to the fulfilment of the criterion, and in case of individual assessment – by each entity to whom the criterion applies individually.

The Contracting Authority reserves the right to require the above documentary evidence at any time during the procurement procedure and contract execution. Failure to provide the requested evidence may lead to the tender being rejected. If any of the declarations or information provided as a condition for participating in this procedure proves to be false the Contracting Authority may impose administrative sanctions (exclusion or financial penalties) on the entity providing the false declarations/information.

Tenderers shall not be required to submit:

- Documentary evidence that has already been submitted for the purposes of another procurement procedure of the Commission, provided that the documents are still valid and, in case of supporting documents of non-exclusion, the issuing date does not exceed one year from the date of the request of the Contracting Authority. In such cases, the tenderer shall declare on its honour that the documentary evidence has already been provided in a previous procurement procedure, indicate the reference of the procedure and confirm that that there has been no change in its situation.
- A specific document which the Contracting Authority can access on a national database free of charge. In this case the tenderer shall provide the Contracting Authority with the internet address of the database and, if needed, the necessary identification data to retrieve the document.

International organisations are exempt from the obligation to submit supporting documents of non-exclusion.

## 2.2. Exclusion criteria

The objective of the exclusion criteria is to assess whether an economic operator is allowed to participate in the procurement procedure or to be awarded the contract.

Tenderers will be rejected from the procurement procedure if they are in any of the situations listed in Article 106 or 107 of the Financial Regulation<sup>1</sup>. Where the tenderer is a legal person, certain exclusion situations apply also to the natural persons having power of representation, decision-making or control over the tenderer and to natural or legal persons assuming unlimited liability for the debts of the tenderer. All these situations are explicitly described in the "Declaration on Honour on Exclusion and Selection Criteria" (Annex 1 – Part 1.1 to the contract).

## 2.3. Selection criteria

The objective of selection criteria is to assess the capacity of the tenderer to carry out the work subject to this procurement procedure. This includes legal and regulatory, economic, financial, technical and professional capacity.

To fulfil the selection criteria a tenderer may rely on the capacities of other entities (Section 1.2.3).

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<sup>1</sup> Regulation (EU, Euratom) 2015/1929 of the European Parliament and of the Council of 28 October 2015 amending Regulation (EU, Euratom) No 966/2012 on the financial rules applicable to the general budget of the Union - <http://eur-lex.europa.eu/legal-content/EN/ALL/?uri=CELEX:32015R1929>

### 2.3.1. Legal and regulatory capacity

Tenderers must prove that they are allowed to pursue the activity necessary to carry out the work that is the subject to this call for tenders.

The legal and regulatory capacity shall be proven by supporting documents provided with the "Legal Entity Form" (Section 3).

### 2.3.2. Economic and financial capacity

The tenderer must have the necessary economic and financial capacity to perform this contract until its end. In order to prove their capacity, the tenderer must comply with the following selection criteria.

**Please note that the evidence need not be provided with the tender but may be requested by the Contracting Authority at any time during the procedure (Section 2.1).**

- **Criterion F1:** Average annual turnover of the last **2 (two) financial years** for which accounts have been closed above EUR **200,000.00**.

- **Evidence F1:** Copy of the profit and loss accounts for the last **2 (two) financial years (2016-2017)** for which accounts have been closed from each concerned legal entity, or, failing that, appropriate statements from banks.  
In case the financial year 2017 is not formally closed, the tenderer should submit the provisional turnover, indicating that it is not final. In case of award, the final turnover for 2017 will be verified before the signature of the contract.
- **Basis for assessment F1:** This criterion applies to the tenderer as a whole (consolidated assessment) - the combined capacities of all members of the group in case of a joint tender, all identified subcontractors and all entities on whose capacity is relied for the fulfilment of this criterion.

If, for some exceptional reason which the Contracting Authority considers justified, a tenderer is unable to provide one or other of the above documents, it may prove its economic and financial capacity by any other document which the Contracting Authority considers appropriate. In any case, the Contracting Authority must at least be notified of the exceptional reason and its justification. The Contracting Authority reserves the right to request any other document enabling it to verify the tenderer's economic and financial capacity.

The Contracting Authority reserves the right not to award the contract to a tenderer where the evidence provided gives rise to major concerns on its financial viability to perform the contract and the tenderer has failed to mitigate these concerns by submitting observations or other evidence of financial viability.

### 2.3.3. Technical and professional capacity

The tenderer must have the necessary technical and professional capacity to perform this contract until its end. In order to prove their capacity, the tenderer must comply with the following selection criteria.

**Please note that the evidence need not be provided with the tender but may be requested by the Contracting Authority at any time during the procedure (Section 2.1).**

- **Criterion T1:** The tenderer must prove experience in the field of supply of personal protective equipment (PPE) and security equipment.

- **Minimum level of capacity T1: supplies of personal protective equipment (PPE) and security equipment or similar equipment of at least 50,000.00 euro per year** in the last 2 (two) years preceding the tender deadline.
- **Evidence T1:** A list of supplies (invoices/contracts) of personal protective equipment (PPE) and security equipment. The list shall include details regarding the supply date in case of simple supplies, or the start and end date in case of supply contracts, total amount and object of the supply, and amount invoiced by the economic operator. In case of contracts still on-going only the portion completed during the reference period will be taken into consideration.
- **Basis for assessment T1:** This criterion applies to the tenderer as a whole (consolidated assessment) - the combined capacities of all members of the group in case of a joint tender, all identified subcontractors and all entities on whose capacity is relied for the fulfilment of this criterion.

- **Criterion T2:** Capacity to employ quality assurance measures to ensure the quality of provided supplies required under the present contract.

- **Minimum level of capacity T2:** The quality assurance measures must comply with ISO 9001:2015 or equivalent quality assurance standards, and shall be related to the supplies required under the present contract.
- **Evidence T2:** A certificate drawn up by independent bodies or by any other evidence of equivalent quality assurance measures attesting the compliance with the minimum capacity levels. If not certified, tenderers must provide the written instructions and procedures which demonstrate their compliance with the minimum capacity levels.
- **Basis for assessment T2:** This criterion applies to the entity (sole tenderer, member of the group in case of joint tender, or subcontractor) entrusted with the execution of the present contract.

- **Criterion T3:** Capacity to perform structured and documented environmental procedures for at least the following areas:

- evaluation of the operation's most significant environmental aspects;
  - waste minimisation and selective collection;
  - reduction of water and energy consumption, also in transport;
  - use of pesticides, including herbicides.
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- **Minimum level of capacity T3:** The environmental procedures must comply with the standard ISO 14001:2015 or equivalent environmental management measures.
  - **Evidence T3:** Where tenderers have an environmental management system, they must provide the certificate of the scheme or the procedures in place. If not certified, tenderers must provide the written instructions and procedures which demonstrate their compliance with the minimum capacity levels.
  - **Basis for assessment T3:** This criterion applies to the entity (sole tenderer, member of the group in case of joint tender, or subcontractor) entrusted with the execution of the present contract.



## 2.4. Verification of compliance with Tender Specifications

The aim of this verification is to assess the compliance of the tender with:

- (1) The administrative formalities of the call for tender set out in the Tender Specifications: Part 1 - Administrative Annex.
- (2) The minimum technical requirements set out in the Tender Specifications: Part 2- Technical Specifications.

The tender must comply with the applicable environmental, social and labour law obligations established by Union law, national legislation, collective agreements or the international environmental, social and labour conventions listed in Annex X to Directive 2014/24/EU<sup>2</sup>.

For requirements, standards, brand names, processes or formats named in the Technical Specifications fully equivalent objects shall be accepted unless otherwise specified. It shall be for the tenderer to justify this full equivalence.

Tenders may be considered non-compliant with the Tender Specifications if they:

- do not provide the information and documents required for identification of the tenderer (see Section 3),
- contain an incomplete or inconsistent financial offer,
- propose a price exceeding the maximum budget set or an abnormally low price,
- do not cover all or deviate from the minimum requirements of the Technical Specifications,
- propose a solution different from the one prescribed in the Technical Specifications (variants are not allowed),
- do not comply with the applicable environmental, social and labour law obligations established by Union law, national legislation, collective agreements or the international environmental, social and labour conventions listed in Annex X to Directive 2014/24/EU,
- do not present mandatory options where required.

These tenders may be rejected on the basis of non-compliance with the Tender Specifications and will not be evaluated.

## 2.5. Award criteria

The objective of the award criteria is to evaluate the technical and financial offer with a view to choosing the most economically advantageous tender in accordance with the award method indicated below.

### - Lowest price award method

The contract shall be awarded to the tender that offers the lowest price. The price considered for evaluation will be the total price of the offer, covering all the requirements and, where applicable, all options set out in the Tender Specifications.

The total price must be a fixed amount including all charges (all-inclusive price).

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<sup>2</sup> Directive 2014/24/EU of the European Parliament and of the Council of 26 February 2014 on public procurement and repealing Directive 2004/18/EC (OJ L 94, 28.3.2014, p. 65).

## 2.6. Ranking and award

Tenders shall be ranked according to price in descending order i.e. the second lowest price shall be ranked second, etc.

The contract shall be awarded to the tenderer ranked first, who is not in an exclusion situation, whose tender is compliant with the requirements of the Tender Specifications and who fulfils the selection criteria.

## 3. STRUCTURE AND CONTENT OF THE TENDER

Tenders shall be structured as follows.

### 3.1. Identification of the tenderer

The tender must include:

- A cover letter signed by an authorised representative of the tenderer (in case of joint tenders an authorised representative of each member or only of the leader duly authorised by the other members). The letter must clearly indicate:
  - the name of the tenderer, including the names of all members of the group in case of a joint tender, as well as their tasks during contract execution,
  - the tender reference number and title,
  - if applicable, the names of subcontractors and entities on whose capacity the tenderer relies for fulfilling the selection criteria, as well as their tasks during contract execution,
  - the period of tender validity (in the absence of such indication the Contracting Authority shall assume that the tender is valid at least for the minimum validity period set in the Invitation letter),
  - contact details for communications with the Contracting Authority (including contact person and email),
  - confirmation of acceptance of all terms and conditions of the Tender Specifications and the Draft Contract,
  - indication whether the tenderer (each member in case of a joint tender) is a Small or Medium Size Enterprise in accordance with [Commission Recommendation 2003/361/EC](#) (this information is used for statistical purposes only).
- Evidence confirming that the person signing the cover letter and other documents on behalf of the tenderer is so authorised (e.g. copy of notice/publication of appointment or extract from trade register). Any delegation of this authorisation to another representative not indicated in the official appointment must be evidenced.
- (if applicable) Evidence that the leader of the joint tender is authorised to sign the cover letter and, if the joint tender is successful, the contract on behalf of the other members of the group.
- (if applicable) Document proving the commitment of subcontractors/third parties on whose capacity the tenderer relies for fulfilling the selection criteria and confirming that the tenderer will have at its disposal the resources necessary for the performance of the contract.

- "Legal Entity Form" signed by an authorised representative of the tenderer (each member of the group in case of joint tender) and the supporting documents indicated in the form.

The form is available at the following link:

[http://ec.europa.eu/budget/contracts\\_grants/info\\_contracts/legal\\_entities/legal\\_entities\\_en.cfm](http://ec.europa.eu/budget/contracts_grants/info_contracts/legal_entities/legal_entities_en.cfm)

Tenderers that are already registered in the Contracting Authority's accounting system (i.e. they have already been contractors of the Commission) must provide the form but are not obliged to provide the supporting documents.

- "Financial Identification Form" signed by an authorised representative of the tenderer (only the leader in case of joint tender) and the supporting documents indicated in the form.

The form is available at the following link:

[http://ec.europa.eu/budget/contracts\\_grants/info\\_contracts/financial\\_id/financial-id\\_en.cfm](http://ec.europa.eu/budget/contracts_grants/info_contracts/financial_id/financial-id_en.cfm)

### 3.2. Non-exclusion and selection

As evidence of non-exclusion and fulfilment of selection criteria it is sufficient at the tender submission stage to submit the **"Declaration on Honour on Exclusion and Selection criteria" (Annex 1 – Part 1.1 to the contract)**, signed and dated by an authorised representative of:

- the tenderer (each member of the group in case of joint tender), and
- (if applicable) each identified subcontractor (see Section 1.2.2), and
- (if applicable) each third party on whose capacity is being relied for fulfilment of the selection criteria (see Section 1.2.3).

### 3.3. Technical offer

No technical offer is required for the present call for tenders.

### 3.4. Financial offer

The financial offer must be:

- **fixed** (during contract execution the price may be revised only under the terms set out in the Draft Contract),
- **free of all duties, taxes (e.g. VAT) and charges** (the European Union is exempt from such charges under Articles 3 and 4 of the Protocol on the privileges and immunities of the European Union),
- **all-inclusive** (covering all requirements of the Tender Specifications and including all possible renewals, options), and
- **expressed in Euro** (the price quoted may not be revised in line with exchange rate movements; it is for the tenderer to bear the risks or the benefits deriving from any variation).

The financial offer should be **filled in using the model included in the Annex II to the contract, Contractor's Offer**. The offer shall be completely filled in, dated and signed by an authorised representative of the tenderer.

In case a different brand/catalog than those indicated by the contracting authority is proposed, the tenderer must guarantee the complete equivalence of the products of the proposed brands/catalogs with those indicated by the contracting authority. In this regard, the tenderer must attach to his proposal an explanatory document in which the equivalence is described in detail.

In case a different brand/catalog than those indicated by the contracting authority is proposed, the contracting authority reserves the right, during the evaluation of the equivalence, to request samples(s) (for acknowledgement) to demonstrate the complete equivalence of the products offered with those requested by the contracting authority.

On the basis of what is indicated in the previous paragraphs, the contracting authority reserves the right to exclude an offer if the proposed brands/catalogs do not result being equivalent in the terms specified above.

**All the unit prices (in yellow) shall be provided, otherwise the financial offer is considered non-compliant.**

#### **4. ANNEXES**

Annex 1: Declaration on Honour on Exclusion and Selection criteria.